

FORENSIC APPLICATIONS CONSULTING TECHNOLOGIES, INC.

Industrial Hygiene Assessment
of an Unoccupied Property
Resulting in the Discovery of an
Illegal Drug Laboratory
at
9121 Fir Drive
Thornton, CO

Prepared for:

Doreen Culhane 1333 W 120th Ave Suite 210 Westminster, CO 80234

Prepared by:

FORENSIC APPLICATIONS CONSULTING TECHNOLOGIES, INC.

185 Bounty Hunter's Lane Bailey, CO 80421



March 7, 2009

EXECUTIVE SUMMARY

On Tuesday, March 3, 2009, Forensic Applications Consulting Technologies, Inc. (FACTs) was contracted to perform a standard cursory evaluation for the presence of methamphetamine at 9121 Fir Dr. Thornton, Colorado (the subject property).

Pursuant to the Colorado Real Estate methamphetamine disclosure and testing statute as described by CRS §38-35.7-103(2)(a), FACTs collected two standard five-part composite samples for the quantitative determination of the presence of methamphetamine from ten different locations in the subject property. The sampling data quality objectives (DQOs) employed by FACTs were to determine, within normal analytical confidences, the possibility of methamphetamine presence at the subject property. The samples were collected by Mr. Caoimhín P. Connell, who is an Industrial Hygienist, as that term is defined in CRS §24-30-1402.

Based on state of the art sampling and analysis techniques, we conclusively determined the presence of methamphetamine in the residential structure; therefore, based on current statutes and regulations, the property meets the definition of an "illegal drug laboratory" as described below, is has been conclusively demonstrated to be noncompliant with Colorado State regulations and State statutes as described below.

According to current State of Colorado Regulations and Statutes, this letter serves as "Discovery" as term is found in Colorado Revised Statutes §25-18.5-103 and "Notification" as that term is used in CRS §25-18.5-103 (1)(a).

Based on this finding, after notification, entry into the property is <u>prohibited</u> by State statute (CRS §25-18.5-104). The prohibition of entry extends to the owner, the seller, the owners representatives, bank representatives, home inspectors, Realtors, and anyone else "…unless the person is trained or certified to handle contaminated property pursuant to board rules or federal law."

Based on our observations and a qualitative interpretation of the results, the concentration of methamphetamine at the property may be sufficiently low that a Decision Statement may result directly from the Preliminary Assessment, without the need for remediation.

Background Information

Structure

The subject property built *circa* 1955, consisted of a single family dwelling approximating 1,750 square feet of interior space, with a large occupiable attic. At the time of our visit, the structure was unoccupied, devoid of all chattels and was in a generally poor state of repair. The subject property contained inconclusive visual indicators of controlled substance use.

ACTs. Inc

¹ Colorado Department Of Public Health And Environment, State Board Of Health, Regulations Pertaining to the Cleanup of Methamphetamine Laboratories, 6 CCR 1014-3, used merely as a sampling reference.

Mandatory Contamination Thresholds

The actual methamphetamine *concentrations* found in a sample taken at the subject property, are <u>not</u> germane, are not within our stated data quality objectives, and therefore, are <u>not</u> required to be reported.

A recurring myth is that if sampling (such as that performed at the subject property) finds methamphetamine, but the concentration is less than 0.5 micrograms per one hundred square centimeters ($\mu g/100 cm2$) of surface area, then the property is "OK," and not covered by the State regulations.

However, this argument is erroneous and no such provisions are found <u>anywhere</u> in State statutes or State regulation. If an Industrial Hygienist performs non-mandatory sampling (such as performed at the subject property) during an industrial hygiene evaluation, and those samples result in <u>ANY</u> contamination, even below the value of $0.5 \,\mu\text{g}/100\text{cm}2$, then the property <u>must</u>, by state regulation, be declared a methlab.² This is due to the fact that cursory sampling does <u>not</u> meet the data quality objectives upon which the State clean-up level of " $0.5 \,\mu\text{g}/100\text{cm}2$ " value is based.

In any event, contrary to popular belief, the mere value of " $0.5 \,\mu g/100 cm2$ " is <u>not</u> the State of Colorado cleanup level, but rather is the value upon which the final cleanup level is based and which is described in the mandatory Appendix A of the State regulations. The Colorado clearance level of " $0.5 \,\mu g/100 cm2$," frequently misquoted by members of the general public, applies exclusively as *prima facie* evidence of decontamination <u>at the end</u> of a project³ and is that attainment threshold occasionally needed to issue a "decision statement" (final clearance).

Contrary to popular misconception, there is no *de minimis* concentration during a Preliminary Assessment below which a property could be declared "not a meth lab" or "not of regulatory concern" since virtually any concentration of meth present in a sample at the property would:

...lead a reasonable person, trained in aspects of methamphetamine laboratories, to conclude the presence of methamphetamine, its precursors as related to processing, or waste products.⁴



² *Ibid*. Appendix A

³ Colorado Department Of Public Health And Environment, State Board Of Health, *Regulations Pertaining to the Cleanup of Methamphetamine Laboratories*, 6 CCR 1014-3.

⁴ *Ibid*.

In an unofficial opinion issued by the State of Colorado Department of Public Health and the Environment,⁵ the state opined that even when the cursory concentrations are far below state mandated limits:

"Performing a PA [Preliminary Assessment] and clearance sampling is the <u>only</u> way to meet the requirements of the Reg, get the liability shield, and provide protection for future Real Estate transactions."

For this project, we selected a reportable quantity that was designed to avoid unnecessarily triggering the state regulations if merely trace amounts of methamphetamine were identified. The reportable quantity was selected to ensure that only concentrations that were of a potential regulatory concern were identified.

ASSESSMENT PROTOCOLS

Sampling Protocol

The Industrial Hygiene assessment was performed pursuant to the Colorado's Real Estate methamphetamine disclosure and testing statute as described by CRS §38-35.7-103(2)(a).

During our cursory assessment, the hypothesis was made that the subject property was devoid of detectable concentrations of methamphetamine at a specified limit of detection and data would be collected to support the hypothesis. As such, the data quality objectives were not designed to quantify or characterize the *extent* or degree of contamination, but rather to support the statement: "Methamphetamine is <u>not</u> present in the property above specified levels."

Our DQOs were such that we selected a total sampling area that would result in a reportable quantity limit of $0.09~\mu g/100cm2$. That is, unless the concentration of the methamphetamine in the sample submittal exceeded $0.09~\mu g/100cm2$, the laboratory would report the concentration as "below detection limit." The value of $0.09~\mu g/100cm2$ was selected since according to the State of Colorado Regulations, the minimum permissible concentration of methamphetamine allowed as determined during compliance sampling is $0.1~\mu g/100cm2$.

Our testing produced results that failed to support the hypothesis, and we therefore accept the null hypothesis; *viz.* the subject property conclusively contains methamphetamine at concentrations above the reportable limit.

Our data also suggest that there is a finite probability that the methamphetamine concentrations in the property are such that upon completion of the mandatory Preliminary Assessment, conditions at the property may permit the Industrial Hygienist to issue a Decision Statement directly from the mandatory Preliminary Assessment.

⁵ Email transmission from Craig Sanders to FACTs, January 31, 2008, quoting Coleen Bresnahan, CDPHE, regarding a property at 32548 Kinsey Lane Conifer, Colorado.



Sample Collection

Using standard industrial hygiene methods, we collected two 5-part composite samples from the primary structure. The samples were submitted to Analytical Chemistry, Inc. for quantitative analysis using gas chromatography coupled with mass spectrometry. Analytical Chemistry Inc. is one of the laboratories listed in Colorado's regulations as being proficient in methamphetamine analysis.

Wipe Samples

The wipe sample media was individually wrapped commercially available *Johnson & Johnson*TM gauze pads. Each gauze material was assigned a lot number for quality assurance and quality control (QA/QC) purposes and recorded on a log of results. Each pad was moistened with reagent grade methyl alcohol. Each batch of alcohol was assigned a lot number for QA/QC purposes and recorded on a log of results. The sampling media were prepared off-site in small batches in a clean environment. The sample media were inserted into individually identified polyethylene centrifuge tubes with screw caps and assigned a unique sample identifier.

Field Blanks

Our data quality objectives did not include a field blank, and none were submitted. The history of the FACTs sampling media has demonstrated a media and solvent contamination level below the analytical detection limit for the method (for n=69).

Field Duplicates

For the purposes of the data quality objectives associated with this cursory evaluation, no duplicates were required, and none were collected.

PERTINENT REGULATORY STANDARDS

The State of Colorado currently has one methamphetamine regulation and three methamphetamine statutes that are germane to the subject property.

State Statutes

Environmental Statutes

Colorado has one of the country's most comprehensive and scientifically based clandestine drug laboratory regulations. The Colorado regulations become applicable when the owner of a property has received "notification" from a peace officer that chemicals, equipment, or supplies indicative of a "drug laboratory" are located at the property, *or when a "drug laboratory" is otherwise discovered*, ⁶ and the owner of the property where the "drug laboratory" is located has received notice.

In turn, "drug laboratory" is defined in Colorado Revised Statutes §25-18.5-101 as the areas where controlled substances have been manufactured, *processed*, cooked, disposed of, *or stored* and all proximate areas that are *likely* to be contaminated as a result of such



⁶ CRS §25-18.5-103

manufacturing, *processing*, cooking, disposing, or *storing*. The definitions of an illegal drug lab includes smoking methamphetamine, since smoking is a process, and its mere presence in the context of illegal possession constitutes *storage* and therefore, an "illegal drug lab" as defined by State statutes.

Pursuant to State statute CRS §25-18.5-105(1), an illegal drug laboratory that has not met the cleanup standards set by the State Board of Health <u>must</u> be deemed a public health nuisance, and must either be demolished or remediated.

Real Estate Transaction Statutes

Pursuant to CRS §38-35.7-103 (1) a buyer of residential real property has the right to test the property for the purpose of determining whether the property has ever been used as a methamphetamine laboratory. Pursuant to CRS §38-35.7-103(3)(c), a buyer has up to three years to perform such testing.

Pursuant to CRS §38-35.7-103 (3)(a), the seller shall disclose in writing to the buyer whether the seller knows that the property was previously used as a methamphetamine laboratory.

Although our initial testing was conducted pursuant to CRS §38-35.7-103, based on our observations, our role and activities jointly and contemporaneously fell under CRS §25-18.5-103, and the drug laboratory was "otherwise" discovered.

Criminal Proceedings – Public Nuisance Statutes

Pursuant to State statute CRS §16-13-303(c)(1), every building or part of a building including the ground upon which it is situated and all fixtures and contents thereof, and every vehicle, and any real property shall be deemed a class 1 public nuisance when used for the unlawful storage or possession of any controlled substance, or any other drug the possession of which is an offense under the laws of Colorado. Based on CRS §16-13-303(c)(1), the presence of extant methamphetamine in the property is prima facie evidence of possession of the same.

Pursuant to State statute §16-13-308)(1)(a), if probable cause for the existence of a Class 1 Public Nuisance is shown to the court by means of a complaint supported by an affidavit, the court shall issue a temporary restraining order to abate and prevent the continuance or recurrence of the nuisance or to secure property subject to forfeiture. Such temporary restraining order shall direct the County Sheriff or a peace officer to seize and, where applicable, close the public nuisance and keep the same effectually closed against its use for any purpose until further order of the court.

An alternative declaration of Public Nuisance may be found in statute §16-13-307(4), wherein an action to abate a public nuisance may be brought by the district attorney, or the attorney general with the consent of the district attorney, in the name of the people of the State of Colorado or in the name of any officer, agency, county, or municipality whose duties or functions include or relate to the subject matter of the action.

State Regulations

Pursuant to Colorado regulations 6 CCR 1014-3, ⁷ following discovery and notification, a comprehensive and detailed "Preliminary Assessment" must be commissioned by the property owner (seller) and performed by an authorized and properly trained Industrial Hygienist who must characterize extant contamination. The content and context of the "Preliminary Assessment" is explicitly delineated by regulation. Any remediation or cleaning of the property <u>must</u> be based on the Industrial Hygienist's Preliminary Assessment, and cannot occur until such assessment has been conducted.

Since discovery and notification had not, to our knowledge, taken place at the time of our visit, FACTs was not performing a "Preliminary Assessment" as that term is defined in State regulation, and this work does not meet the definition of a "Preliminary Assessment" and cannot be used or otherwise substituted for a Preliminary Assessment.

Furthermore, no retesting of the property can challenge these data and provide regulatory relief unless the retesting is performed as part of the Preliminary Assessment, and a Decision Statement is subsequently issued pursuant to state regulations.

FOLLOW-UP ACTIONS

In this case, jurisdiction for the abatement of the public nuisance lies with the office of the "Governing Body:"

Brian Hlavacek Environmental Specialist Tri-county Health Department Adams County Service Center Building 4201 E. 72nd Ave. Suite D Commerce City, CO 80022

FACTs will forward a copy of this report to the Governing Body by Tuesday, March 10, 2009.

Colorado State statutes do not prohibit a prospective buyer from purchasing a property identified as an illegal drug lab. However, those same statutes require any such purchaser of the property to bring the property into compliance within 90 days.

From this point forward, there is only one of two legal paths the property owner can take:

- 1) A Preliminary Assessment must be performed.
- 2) The property must be demolished.

⁷ Titled: Colorado Department Of Public Health And Environment, State Board Of Health, *Regulations Pertaining to the Cleanup of Methamphetamine Laboratories*.



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CONCLUSIONS

Based on our objective sample results collected during our March 3, 2009 visit, the subject property contains methamphetamine.

Based on the presence of methamphetamine, the property meets the definition of an illegal drug lab <u>and</u> Class 1 public nuisance as defined in State statutes.

Pursuant to State statues, the illegal drug lab has been "otherwise discovered." Pursuant to statute, a Preliminary Assessment <u>must</u> be performed pursuant to regulation by a legitimate⁸ and authorized⁹ Industrial Hygienist, and a "decision statement" obtained, or the property must be demolished.

Prepared by:

Caoimhín P. Connell

Forensic Industrial Hygienist

⁹No all Industrial Hygienists are authorized to perform the necessary work.



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⁸ Some individuals in the Denver area fraudulently refer to themselves as "Industrial Hygienists" or are otherwise unauthorized to perform the necessary work. Any work performed by these individuals will void the statutory liability immunity shield.

APPENDIX A LABORATORY REPORT



4611 S. 134th Place, Ste 200 Tukwila WA 98168-3240

Website: www.acilabs.com

Phone: 206-622-8353 E-mail: info@acilabs.com

Lab Reference:	ab Reference: 09114-05	
Date Received:	March 4, 2006	
Date Completed:	March 6, 2009	

March 6, 2009

CAOIMHIN P CONNELL FORENSIC APPLICATIONS INC 185 BOUNTY HUNTER'S LN BAILEY CO 80421

CLIENT REF: Fir

SAMPLES: wipes/2

ANALYSIS: Methamphetamine by Gas Chromatography-Mass Spectrometry.

RESULTS: in total micrograms (ug)

Sample	Methamphetamine, ug	% Surrogate Recovery
FM030309 - 01	0.033	105
FM030309 - 02	0.030	106
QA/QC Method Blank	< 0.004	
QC 0.100 ug Standard	0.105	
QA 0.020 ug Matrix Spike	0.018	
QA 0.020 ug Matrix Spike Duplicate	0.018	1
Method Detection Limit (MDL)	0.004	-
Practical Quantitation Limit (PQL)	0.030	1

'<': less than, not detected above the PQL

Robert M. Orheim

Director of Laboratories

CDL SAMPLING & CUSTODY FORM

ANALYTICAL CHEMISTRY INC.
4611 S 134th Pl, Ste 200 Tukwila WA 98168-3240
Website: www.acilabs.com

Phone: 206-622-8353 FAX: 206-622-4623

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PRINT NAME	Signature	COMPANY	NY	DATE	TIME	E	Turn	arour	Turnaround Time	Custody Seals:	Yes	No
Caoimhín P. Connell	011011	FACTs, Inc.		3/3/09	16:45		2	1 Hour	24 Hours (2X)	Container:	(Intact)	Broken
MIA SAZON	who	ACT		3/4/09	1430	0	2	Days	2 Days (1.75X)	Temperature:	Ambient	Cooled
	0						3	Days	3 Days (1.5X)	Inspected By:	MIA SAZON	NOZ
							\times	Routine		Lab File No.	09114-05	-05

APPENDIX B CONSULTANT'S SOQ





FORENSIC APPLICATIONS CONSULTING TECHNOLOGIES, INC.

CONSULTANT STATEMENT OF QUALIFICATIONS

(as required by State Board of Health Regulations 6 CCR 1014-3 Section 8.21)

FACTs project name:	Fir Drive	Form # ML15
Date: March 7, 2009		
Reporting IH:	Caoimhín P. Connell, Forensic IH	

Caoimhín P. Connell, is a private consulting forensic Industrial Hygienist meeting the definition of an "Industrial Hygienist" as that term is defined in the Colorado Revised Statutes §24-30-1402. Mr. Connell has been a practicing Industrial Hygienist in the State of Colorado since 1987 and has been involved in clandestine drug lab (including methlab) investigations since May of 2002.

Mr. Connell is a recognized authority in methlab operations and is a Certified Meth-Lab Safety Instructor through the Colorado Regional Community Policing Institute (Colorado Department of Public Safety, Division of Criminal Justice). Mr. Connell has provided over 200 hours of methlab training for officers of over 25 Colorado Police agencies, 20 Sheriff's Offices, federal agents, and probation and parole officers from the 2nd, 7th and 9th Colorado judicial districts. He has provided meth-lab lectures to prestigious organizations such as the County Sheriff's of Colorado, the American Industrial Hygiene Association, and the National Safety Council.

Mr. Connell is Colorado's only private consulting Industrial Hygienist certified by the Office of National Drug Control Policy High Intensity Drug Trafficking Area Clandestine Drug Lab Safety Program, and P.O.S.T. certified by the Colorado Department of Law (Certification Number B-10670); he is a member of the Colorado Drug Investigators Association, the American Industrial Hygiene Association, and the Occupational Hygiene Society of Ireland.

He has received over 120 hours of highly specialized law-enforcement sensitive training in meth-labs and clan-labs (including manufacturing and identification of booby-traps commonly found at meth-labs) through the Iowa National Guard/Midwest Counterdrug Training Center and the Florida National Guard/Multijurisdictional Counterdrug Task Force, St. Petersburg College as well as through the U.S. Bureau of Justice Assistance (US Dept. of Justice). Additionally, he received extensive training in the Colorado Revised Statutes, including Title 18, Article 18 "Uniform Controlled Substances Act of 1992."

Mr. Connell is also a current law enforcement officer in the State of Colorado, who has conducted clandestine laboratory investigations and performed risk, contamination, hazard and exposure assessments from both the law enforcement (criminal) perspective, and from the civil perspective in residences, apartments, motor vehicles, and condominia. Mr. Connell has conducted over 110 assessments in illegal drug labs, and collected over 1,200 samples during assessments.

He has extensive experience performing assessments pursuant to the Colorado meth-lab regulation, 6 CCR 1014-3, (State Board Of Health *Regulations Pertaining to the Cleanup of Methamphetamine Laboratories*) and was an original team member on two of the legislative working-groups which wrote the regulations for the State of Colorado. Mr. Connell was the primary contributing author of Appendix A (*Sampling Methods And Procedures*) and Attachment to Appendix A (*Sampling Methods And Procedures Sampling Theory*) of the Colorado regulations. He has provided expert witness testimony in civil cases and testified before the Colorado Board of Health and Colorado Legislature Judicial Committee regarding methlab issues. Mr. Connell has provided private consumers, state officials and Federal Government representatives with forensic arguments against fraudulent industrial hygienists and other unauthorized consultants performing invalid methlab assessments.

Mr. Connell, who is a committee member of the ASTM International Forensic Sciences Committee, was the sole sponsor of the draft ASTM E50 *Standard Practice for the Assessment of Contamination at Suspected Clandestine Drug Laboratories*, and he is an author of a recent (2007) AIHA Publication on methlab assessment and remediation.